1. Executive Summary

On the day of 22.08. Preserved conducting a training session on the use of BMU (Building Maintenance Access Unit) Cradle located within the vicinity of the Helipad of the English There were 6 people doing the training inclusive of the trainer.

During their training session they heard an approaching helicopter and took action to make safe at height by dropping the BMU in the cradle and securing it on the roof as per their instructions when working in the BMU.

On the when where engaged by the PPP contract the instructions around communicating helicopter landings was provided to the Security team. These instructions are to contact the onsite to notify of pending arrival of a helicopter to ensure they can make safe prior to the arrival of the helicopter on the landing pad. On the date of the incident () that communication did not come through from the Security Control Room Officer on duty prior to the helicopter arriving.

The investigation has identified that security personnel were not trained in the procedure in place on the and that a new procedure including notification of helicopter landing to abseiling contractors was amended post incident on the identified in relation to Contractor Management and Permit to Work processes have not been followed.

2. Incident Summary

2.1. Summary of the Event

Date of Event	
Time of Event	Approx. 9.30am
Sector	
Site / Location	
Type of Incident: Injury or Near Miss	Near Miss Level 2
Plant / Equipment	Mobile Phones and BMU Cradle
Injured Person (IP) / or Worker Involved	n. -

		i.t
Incident oùtcome	Near Miss Level 2	
Investigation team		
IRIM No.		
WorkSafe Reference	N/A	

3. Investigation:

3.1. Sequence of events (timeline)

Date / Time	Detail	Evidence
6.00am	arrive at site	Sign on records evidenced
09.16am- 09.26am	At 9.16am advised of the imminent arrival of a helicopter to the hospital via the ASCOM portable phone stating the arrival of the helicopter at the at 09.26am	Evidence #1 Security Incident Report Helicopter Landing Evidence #2 Statement from
		CCTV footage requested but not yet provided
	who was present at the time of the incoming call began to fill out the incoming Helicopter process form, handing it to soon after. This was placed on the desk next to	Evidence #1 Security Incident Report Helicopter Landing Evidence #3 Statement from
	Local PSO Superviso was advised via radio and a PSO was dispatched to the helipad to conduct pre-arrival inspections. The pre-landing process requires 3 calls to be made by the control room operator being the CEW (Emergency Warden) Childcare centre and the façade maintenance team	Evidence #4 Statement from
	and the child care centre, but did not notify the abseiling contractors.	Refer to #2 Statement from
between 9.16am and 9.29am	The below members of conducting BMU training near the helipad:	Phone statements taken: Call to
	1 .	10.22am

	During their training session they heard an approaching helicopter and took action to make safe at height by dropping the BMU in the cradle and securing it on the roof as per their instructions when working in the BMU. The group then removed themselves from the area and took a lunch break.	estimator) at 12.45pm 01.09.7 Appendix #7
22.08. 9.29am	Helicopter landed on helipad – no incident occurred but the near miss was reported due to breakdown in communication between security group and	

3.2. Investigation Data

3.2.1. Person Details

Name	Company	Position Held
	Securit	у
		PSO – Control Room Operator
(4)		PSO – Control Room Operator
		PSO – Control Room Operator
		State Manager
		Security Coordinator
		Engineering Manager
		Mechanical
E		
		Supervisor
		,

3.2.2. Equipment Helipad -



Security Control Room - Blue notification phone



BMU - Cradle

3.2.3. Environment

o Security Control Room

3.2.4. Procedures

Owner		Name	Document Type
	SOP-PPP-SEC-	20-01-HELPAD	Procedure
	PROCEDURES (iss	sue date 01.03. ')	Original #1
	Security – Incider	nt Report Helicopter	Form
	Landing VI.O 20.	04.	Refer Evidence #1

al s	Safe Work Method Statement - Rope Access Pressure Cleaning Abseil 24.07.:	SWMS Form #2
	JSA – Safe Work Method Form – Pressure Clean/Window 01.08.	JSA Form
iS	Working at Heights Permit to Work — Permit Number 023, date 01.08.	Permit form
	Post Incident	
	SOP-PPP-SEC- 20-02-HELPAD PROCEDURES (issue date 23.08.	Procedure V#2
THE SE IS	Helicopter Landing & Notification Procedure	Form #5

3.2.5. Organisation

Training

o Insufficient evidence of training being provided to Officers, particularly relating to as officer on duty at time of incident.

Communication and Consultation

- o Currently th engage and alert the contractor of pending arrival of helicopters and this is not clearly communicated between relevant parties.
- o is have been engaged by the contract since the 01.08. with no direct guidance given to notifying their permit authority what activity and where on site they are going to be working each day.

Procedures

- Responsibility for who manages the contractors and communicates the changes is not clear in relation to helicopter landing/departures.
- SOP-PPP-SEC -20-01-HELPAD PROCEDURES (issue date 01.03. this SOP does not state the change in contacting the contractors in relation to helicopter landing/departures.
- SOP-PPP-SEC -20-01-HELPAD PROCEDURES (issue date 01.03... this SOP only states that the Childcare Centre were to be contacted.
- o SOP-PPP-SEC- -20-01-HELPAD PROCEDURES (issue date 01.03) was modified post incident 23.08.

- SOP-PPP-SEC -20-02-HELPAD PROCEDURES now states "Upon receipt of notification of arrival of helicopters, SCR (security control room) will commence the Helicopter Arrivals/Departures Notifications Procedure (app.1)
- Helicopter Arrivals/Departures Notifications Procedure (app.1) this procedure is not in existence the (app.1) is titled "Helicopter Landing & Notification Procedure"
- o SOP-PPP-SEC- -20-02-HELPAD PROCEDURES this procedure still does not clearly state "the SCR are to contact the contractors" it refers to the (app.1) which also does not have this instruction.

Inductions

The Site Induction Training Checkliss does not cover off the SOP-PPP-SEC
 HELPAD PROCEDURES or the "Helicopter Landing & Notification Procedure"

Failure to follow ' Permit to Works procedure:

- Permit to work is for the duration of one month 01.08-31.08. where it clearly states
 on the permit that the permit is only valid for one shift
- Permit to work not signed off by all named parties
- No spotter has been nominated on the Permit to Work form

Management of Change

No evidence of management of change process in place with the introduction of a new contractor and associated processes to effectively manage risk. This is evidenced by the change to process SOP-PPP-SEC -20-01-HELPAD PROCEDURES to SOP-PPP-SEC -20-02-HELPAD PROCEDURES.

Contractor Management

Failure to follow contractor management process, this is evidenced by SWMS

Safe Work Method Statement - Rope Access

Pressure Cleaning Absell/JSA – Safe Work Method Statement Pressure Clean/Window Clean and Permit to Work 023 – South Entry Level 6 +0 ground floor external walls not relevant to the task being conducting on the day of the incident.

Risk Management

Lack of evidence to demonstrate appropriate assessment and measurement of risk. This is evidenced by the SWMS – Safe Work Method Statement –

Rope Access Pressure Cleaning Absell not being risk scored pre/post controls. The JSA- Safe Work Method Statement Pressure Clean/Window Clean risk scoring has not been reduced after controls have been put in place.

4. Incident analysis

4.1. Incident Causations

Category	egory Contributing Factor Type							
	_	DF1	Awareness- Hazard identification	0	DF12	Control and Recovery- bypass valves/ circuits		
2	×	DF2	Awareness- Communication		DF13	Control and Recovery- emergency shut down		
Defence	×	DF3	Awareness- Competency/ knowledge		DF14	Protection and Containment- PPE		
ŏ	Ø	DF4	Awareness- Supervision	0	DF15	Protection and Containment-Fire fighting		
	Ø	DF5	Awareness- Work Instruction/Procedure	0	DF16	Protection and Containment- Spill response		
Pailed	0	DF6	Detection- Visual warning system	О	DF17	Protection and Containment- Bunding/barricading/ exclusion zone		
		DF7	Detection- Aural warning system		DF18	Escape and Rescue-Safe access/egress		
0		DF8	Detection- Speed/ movement detectors	а	DF19	Escape and Rescue-Emergency planning/response		
Absent		DF9	Detection- Vigilance / fatigue		DF20	Escape and Rescue- emergency communication		
Ö		DF10	Detection- Gas/ substance		DF21	Other		
Sept Miles		DF11	Control and Recovery- procedures					

Evidence- (Note the detail for each of the contributing factors identified)

DF2 -

- Failure to communicate to per work instruction provided on form Security-Incident Report Helicopter Landing
- Evidence of conflicting statements and recollection of the day's activities relating to the contractor's tasks on the 22.08 Contractor stated that 6 people were performing a training exercise whereas stated there were only 2 people doing window cleaning.

DF3

- Evidence of lack of competency to complete relevant risk documents to ensure hazards are correctly identified and controls assessed to reduce the risk this is demonstrated by the contractor SWMS SWMS Abseilers Safe Work Method Statement
 - Rope Access Pressure Cleaning Abseil and JSA Safe Work Method
 Statement Pressure Clean/Window Clean, which has omitted risk scores together with incorrect scoring which has been accepted by
- Work Permit Permit to Work 023 South Entry Level 6 +0 ground floor external walls, has been dated to run over the duration of a month however are only valid for 1 shift which is clearly stated on bottom of form. Work Permit + Permit to Work 023 South Entry Level 6 +0 ground floor external walls has remained with the contractor rather than the permit authority within
- Training records for Permit to Work, do not indicate that training was conducted by an approved competent person and no Permit to work authority to issue form available.

DF4

illed to effectively manage the contractor onsite conducting permitted work outside of routine task – this is evidenced by the supporting Permit to Work (Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) provided for this investigation is not accurate or relevant to the training that was being conducted by the abseiling contract on the day of the event.

DF5

- SOP-PPP-SEC- 20-01-HELPAD PROCEDURES (issue date 01.03. does not give clear instructions around the notification process to relevant stakeholders when dealing with a Helicopter Landing/Departure. This SOP only states that notification to Child Care Centre is required.
- Failure to produce relevant SWMS/JSA and Permit to Work for the training activity being conducted by on the day of 22.08.
- Notification process (completion of the Security Incident Report Helicopter Landing Form) on the day was not completed by one person commenced this process and left midway to attend the helipad, at this point took over to complete the process.

Category	1	STEP	Contribut	Contributing Factor Type				
	×	IT1	Supervisory error or violation	0	IT8	Equipment/material handling error or violation		
# F		IT2	Operating authority error or violation		IT9	Horseplay/ thrill seeking error or violation		
5 5 6		IT3	Operating speed		IT10	Hazard recognition/ perception		
SE S	В	IT4	Equipment use error or violation	⊠	IT11	Hazard management error or violation		
Pod		IT5	PPE use error or violation		IT12	Work method error or violation		
	×	IT6	Procedural Compliance		IT13	Occupational Hygiene Practices		
		117	Change Management Error		IT14	Other		

Evidence- (Note the detail for each of the contributing factors identified)

IT1

No evidence of spotless supervising contractor activity on the day of 22.08. —this is evidenced by the supporting Permit to Work (Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) provided for this investigation is not accurate or relevant to the training that was being conducted by the abseiling contract on the day of the event.

IT6

- followed procedure SOP-PPP-SEC- 1-20-01-HELPAD PROCEDURES (issue date 01.03.) as written but not as allegedly instructed.
- There is no evidence to support that the work instruction relating to Security Incident Report Helicopter Landing has been delivered to any of the team.

IT7

is failed to effectively manage the change in SOP-PPP-SEC. #-20-01 HELPAD PROCEDURES TO SOP-PPP-SEC-! H-20-02 HELPAD PROCEDURES by failing to communicate and consult with all relevant stakeholders. has also failed to provide any evidence of management of change.

IT11

In reference to Security – Incident Report Helicopter Landing form this does not reflect the perceived risk in relation to the management of the hazard (low risk first – high risk last in terms of who they contact first). The forms requires the SCO to contact the CEW, Child Care Centre then seilers last when the Abseilers would be at the great risk of incident.

Category	EAbs		Contributi	ng Fa	ctor Ty	pe
The less	×	TE1	Task planning, Preparation, manning		TE13	Fire and/or Explosion Hazard
	Ø	TE2	Hazard Analysis/Job Safety Analysis/Take 5		TE14	Lighting
ronment Workplace		TE3	Work Procedures Availability and Suitability		TE15	Equipment, material temperature, condition
Environmen ons- Workpla	×	TE4	Permit to Work Availability and Suitability		TE16	Noise
No P		TE5	Abnormal Operational Situation/Condition		TE17	Ventilation
2 Page 1	⊠	TE6	Tools/ Equipment condition availability		TE18	Gas/ Dust/ Fumes
F 5		TE7	Materials availability and suitability		TE19	Radiation
- 0		TE8	Equipment integrity		TE20	Chemical
ask		TE9	Housekeeping		TE21	Wlldlife
- 6		TE10	Weather Conditions		TE22	Surface Gradient/Conditions
O	0	TE11	Congestion/Restricted Access		TE23	Reduced, restricted visibility
	×	TE12	Routine/Non-Routine Task		TE24	Other

Evidence- (Note the detail for each of the contributing factors identified)

TE1

- Lack of task planning in relation to high risk work and issues of work permits. There is no evidence of SWMS/Permit to Work being completed for the training task were conducting on the day. As this contractor was only engaged on the 01.08.2017 there has been no scheduled/planned works program put in place.
- Work Permit (Permit to Work 023 South Entry Level 6 +0 ground floor external walls) was issued for the duration of 1 month when the permits are only valid for 1 shift which is clearly stated on the bottom of the form.

TE2

- Evidence of lack of competency to complete relevant risk documents to ensure hazards are correctly identified and controls assessed to reduce the risk Lack of evidence to demonstrate appropriate assessment and measurement of risk. This is evidenced by the SWMS (SWMS
 - Safe Work Method Statement — Rope Access Pressure Cleaning Abseil) not being risk scored pre/post controls. The JSA (JSA- Safe Work Method Statement Pressure Clean/Window Clean) risk scoring has not been reduced after controls have been put in place.

TE4

Work Permit (Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) has been dated to run over the duration of a month however it clearly states on the permit that the permit is valid for only 1 shift. Work Permit (Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) has remained with the contractor rather than the permit authority within spotless.

TE12

Failure to recognise non-routine task (the BMU-Cradle training) being conducted on the day of the near miss and to complete the appropriate permit to work for the work being done.

Category	1000	NAME OF	Contributi	ng Fa	ctor Ty	De
	×	HF1	Complacency/ Motivation/ desensitisation to hazard	0	HF14	Personal Issues
		HF2	Drugs/Alcohol Influence		HF15	Distraction/Pre-occupation
	Ø	HF3	Familiarity with task		HF16	Example/ Knowledge/Skills for task
1		HF4	Fatigue		HF17	Competency
Ĕ.	Ø	HF5	Situational Awareness		HF18	Behaviour beliefs (gains vs risk)
/Ironment Factors		HF6	Time/ Productivity Pressures		HF19	Personality/ Attitude
E 5		HF7	Peer Pressure/Supervisory Example		HF20	Poor Communications
7 W		HF8	Physical Capabilities		HF21	Poor shift patterns and overtime working
É		HF9	Mental Capabilities		HF22	Passive tolerance to violation
Ш		HF10	Physical Stress		HF23	Perceived licence to bend rules
Tasks		HF11	Mental Stress	×	HF24	Change of Routine
.66		HF12	Confidence level		HF25	Reliance on Undocumented Knowledge
		HF13	Secondary Goals	0	HF26	Other Human Factor

Evidence- (Note the detail for each of the contributing factors identified) HF1

Notification process on the day was not completed by one person mmenced this process and left midway to attend the helipad at this point took over to complete the process.

HF3

- Task instruction to contact contractor when working in helipad region lacks a formal training process and competency assessment.
- The process has only been in place for 1 month although the contract has been operational for 11 months.

HF5

- Security personnel are given the responsibility of notifying abseiling contractors of helicopter activity however the responsibility of managing the contractors onsite sits with the contractor.

 When contractors sign in via the "Beacon Kiosk" the contractor managers are notified by email when they are
- onsite but not notified of their actual location onsite at the time.

HF24

Failure to recognise non-routine task (the BMU-Cradle training) being conducted on the day of the near miss and to complete the appropriate permit to work for the work being done.

Category	Contributing Factor Type								
	10	HW	Hardware		RM	Risk Management			
San Paris	N N	TR	Training	×	MC	Management of Change			
actors		OR	Organisation	⊠	CM	Contractor Management			
		co	Communication		RI	Regulatory influence			
2 5	<u></u>	IG	Incompatible Goals		OL	Organisational Learning			
E .		PR	Procedures		VM	Vehicle Management			
Factors	F	MM	Maintenance Management		MS	Management Systems			
)	1	DE	Design						

Evidence- (Note the detail for each of the contributing factors identified)

TR

o Insufficient evidence of training being provided to to as officer on duty at time of incident.

particularly relating

CO

 Currently the engage contractors and ecurity alert the contractor of pending arrival of helicopters and this is not clearly communicated between relevant parties.

PR

- Responsibility for who manages the contractors and communicates the changes is not clear in relation to helicopter landing/departures.
- SOP-PPP-SEC- 20-01-HELPAD PROCEDURES (issue date 01.03 this SOP does not state the change in contacting the contractors in relation to helicopter landing/departures.
- SOP-PPP-SEC- -20-01-HELPAD PROCEDURES (issue date 01.03. this SOP only states that
 Childcare Centre were to be contacted.
- SOP-PPP-SEC- -20-01-HELPAD PROCEDURES (issue date 01.03. was modified post incident 23.08
- o SOP-PPP-SEC 20-02-HELPAD PROCEDURES now states "Upon receipt of notification of arrival of SCR (security control room) will commence the Helicopter Arrivals/Departures Notifications Procedure (app.1)
- Helicopter Arrivals/Departures Notifications Procedure (app.1) this procedure is not in existence the (app.1) is titled "Helicopter Landing & Notification Procedure"
- o SOP-PPP-SEC- 0-02-HELPAD PROCEDURES this procedure still does not clearly state "the SCR are to contact the abseiling contractors" it refers to the (app.1) which also does not have this instruction.

Inductions

o The Site Induction Training Checklist does not cover off the SOP-PPP-SEC ·20-02-HELPAD PROCEDURES or the "Helicopter Landing & Notification Procedure"

Failure to follow

:rmit to Works procedure:

 Permit to work(Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) is for the duration of one month 01.08-31.08 where it clearly states on the permit that the permit is only valid for one shift

- Permit to work (Permit to Work 023 South Entry Level 6 +0 ground floor external walls) not signed off by all named parties
- No spotter has been nominated on the Permit to Work (Permit to Work 023 South Entry Level 6 +0 ground floor external walls)

MC

No evidence of management of change process in place with the introduction of a new contractor and associated processes to effectively manage risk. This is evidenced by the change to process SOP-PPP-SEC'-20-01-HELPAD PROCEDURES to SOP-PPP-SECi-20-02-HELPAD PROCEDURES.

CM

Failure to follow | contractor management process, this is evidenced by SWMS (SWMS - / Safe Work Method Statement - Rope Access

Pressure Cleaning Abseil) /JSA (JSA - Safe Work Method Statement Pressure Clean/Window Clean) and Permit to Work (Permit to Work 023 – South Entry Level 6 +0 ground floor external walls) not relevant to the task being conducting on the day of the incident.

RM

Lack of evidence to demonstrate relating to assessment and measurement of risk. This is evidenced by the SWMS (SWMS – Safe Work Method Statement –: tv

 Rope Access Pressure Cleaning Abseil) not being risk scored pre/post controls. The JSA (JSA -Safe Work Method Statement Pressure Clean/Window Clean) risk scoring has not been reduced after controls have been put in place.

4.2. Summary of Contributing Factors

- o did not effectively manage the change in SOP-PPP-SEC- 1-20-01-HELPAD PROCEDURES to SOP-PPP-SEC-: -20-02-HELPAD PROCEDURES with a defined training program.
- o falled to effectively manage the contractor onsite conducting permitted work outside of routine task this is evidenced by the supporting Permit to Work (Permit to Work 023 South Entry Level 6 +0 ground floor external walls) provided for this investigation is not accurate or relevant to the training that was being conducted by the abseiling contract on the day of the event.

4.3. Root Cause

- No evidence of training of newly introduced procedure SOP-PPP-SEC-HELPAD PROCEDURES to Control Room Operators in relation to notification of contractors onsite when helicopters arrive/depart helipad.
- SOP-PPP-SEC 1-20-02-HELPAD PROCEDURES this procedure was modified on the 23.08. post the incident.

- SOP-PPP-SEC- 20-02-HELPAD PROCEDURES now states "Upon receipt of notification of arrival of SCR (security control room) will commence the Helicopter Arrivals/Departures Notifications Procedure (app.1)
- Helicopter Arrivals/Departures Notifications Procedure (app.1) this procedure is not in existence the (app.1) is titled "Helicopter Landing & Notification Procedure"
- SOP-PPP-SEC -20-02-HELPAD PROCEDURES this procedure still does not clearly state "the SCR are to contact the abseiling contractors" it refers to the (app.1) which also does not have this instruction.
- Failure to follow contractor management process, this is evidenced by SWMS/JSA and Permit to Work not relevant to the task being conducting on the day of the incident.

5. Recommendations and corrective actions

5.1. Corrective actions

Item	Action	Responsi ble	Due Date	Action No.
	Develop and Implement a training program to ensure all procedures/instructions are formally delivered and competency assessed	WHS Advisor	Oct	
2.	Safety Leadership Training to be delivered and to include: - Just and Fair Culture - Risk Management - Incident Escalation / Notification - recordable incidents		Dec	
3.	Permit to Work Training issuer to undergo training	Training Coordinator	Dec	•
4.	Internal Contractor Management audit to be conducted		Oct	1
5.	Risk Management training to undertaken by high risk work contractors and support staff.	WHS Advisor	Jan	
6.	All staff engaging or managing contractors are to be retrained on the contractor management process	Managers / Supervisors		
7.	Pre-qualification process for contractors to be implemented/reviewed if in place to ensure approval is given by suitably qualified spotless representative.	Advisor	Ongoing	
8.	Ensure contractors provide a Safety Management Plan to demonstrate their operational flow of their activities when onsite. Contractors must provide relevant SWMS referring to activities and signed off by relevant spotless personnel and ensure the reference the correct Australian Standards and Codes of Practice	Supervisors	Nov	

	Investigate alternative methods of communication with contractors aside from mobile phone usage and or radios such as automated alarms or notifications when working in the helipad area.	Security Coordinator	Ech /
10	Investigate to the second seco	WHS Advisor	Jan ·
11	site staff to undergo Incident Escalation/Notification Training in relation to recordable incidents.	and the second s	Dec

6. Report Sign Off

Name:	Signature:	Date: 22/08
Feedback and comm	nents-State Manager (/NT	
Name:	Signature:	Date:22/08/
Feedback and comm	nents	288
Name:	Signature:	Date: 22/08/

7. Appendices

Eg PHOTOS, STATEMENTS, RISK ASSESSMENTS/JSAs/SWMSs, TRAINING DOCUMENTS, PROCEDURES

- Evidence #1 Security Incident Report Helicopter Landing day of event
- Evidence #2 Security Incident Report statement from
- Evidence #3 Security Incident Report statement from
- Evidence #4 Security Incident Report statement from
- Original #1 SOP-PPP-SEC-, I-20-01 HELIPAD PROCEDURES
- *2 . Safe Work Method Statement
- #3 JSA Sare work Method statement
- #4 Working at Heights Permit to Work
- V#2 SOP-PPP-SEC 20-02 HELIPAD PROCEDURES
- #5 Helicopter Landing and Notification Procedure
- Appendix #1Site Induction Training Checklist
- Appendix #2 Security Incident Report
- Appendix #3 Qualifications for I
- Appendix #4 Training Register
- Appendix #5 Inductions Records for
- Appendix #6 Qualifications of